

**REPORT AND PROPOSITION RECOMMENDING THE
ESTABLISHMENT OF THE JERSEY YOUTH MOVEMENT AS
A STATUTORY YOUTH SERVICE.**

*Lodged au Greffe on 18th February, 1975 by the Education
Committee.*



STATES OF JERSEY

STATES GREFFE

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REPORT

A. *Summary of Present Position*

1. In 1972 the States accepted a Report (P.48 of 72) and propositions on the development of Youth Work submitted by the Education Committee which inter alia recommended that:—

- (i) joint consideration by the Executive of the Jersey Youth Movement and the Education Committee be given to a revised control structure at policy level, which would pave the way to the introduction of a Sub-Committee for Youth and eventually a statutory Youth Service, in say, five years time;
- (ii) the allocation of funds to the Movement as it is at present formed, should be subject to control by the Education Committee in broad areas of expenditure. (Salaries, training and buildings);
- (iii) additional funds allocated by the States for capital or building projects should be available only when 33 ⅓ % of the sum required was raised by the group or club concerned and plans had been approved in advance by the Education Committee, in addition to any other statutory planning requirements;
- (iv) funds should be spent on training as a priority. It being understood that money granted for training was available for the training of adult leaders and helpers, and in future for grant purposes the age group defined as "youth" should be those young people between the ages of 13 and 20.

2. The Committee also proposed that grants of £14,000 (1973), £18,000 (1974) and £18,000 (1975) be paid to the Jersey Youth Movement to permit the development of Youth Work.

Note:— To counteract inflation, particularly in the case of salaries, a further £1,310 was paid in 1973 and £800 to date in 1974, whilst a further £1,280 can be anticipated for this year; 1975 will clearly require a similar or even larger increase. In addition, a special grant of £3,000 has been made in 1974 to Aquila Methodist Youth Centre as a capital payment to help the building programme.

3. The Finance and Economics Committee in a rider to the Report supported the Education Committee but made the following provisos before agreeing to increased expenditure:—

- (i) that the future policy and objectives of the Organisation should be decided and agreed with the Education Committee before public money was made available to the Organisation for 1973 and subsequent years;

- (ii) that the principle of the responsibility for the provision of funds being shared between the Organisation and its participating Clubs and the States should be firmly established;
- (iii) that the Organisation should submit proper accounts to the Education Committee annually, which accounts would subsequently be forwarded to the Finance and Economics Committee.

These provisos were accepted by the Education Committee and the States.

B. *Factors supporting a transfer to a Statutory Service in 1975*

In August, 1973 Mr. T. Keir Hardie was appointed by the Movement as its Adviser and a discussion document "Staff – Buildings – Financial Resources, 1974–78" was prepared by him and adopted with some supplementary material as the Movement's official policy under the title "The Way Ahead".

In May, 1974 following joint discussions, the Education Committee and the Movement agreed that the developments envisaged in "The Way Ahead" and in the Committee's Report of 1972 could best be achieved by a Statutory Service for Youth administered by the Education Committee, for the following reasons:—

(i) *Integrated Programme*

The Youth Adviser and youth work are divorced at present from other aspects of broad educational concern and operate in something of a vacuum in this respect.

As part of the education service the Adviser will work in co-operation with other Advisers in the employ of the Committee, take part in staff discussions and more easily see the attainment of his own role and that of the Youth Service as a link between school and school based projects and the Adult Community, both at work, through Day Release and Further Education classes and recreational activities, leading into membership of adult "single interest" clubs.

(ii) *Increased use of Resources*

A Youth Service which is known to be an integral part of the Education System of the Island will have the opportunity to use properties and facilities administered by the Education Committee on the same terms and with the same co-operation between individuals as already applies to other parts of the service.

The Committee for some time has been concerned at the increasingly apparent gap in the provision it is able to make for a school based club in for example staff, equipment, games and art and craft facilities, all of which can do double duty through use in the school day and at evenings and weekends, and the limited facilities however hard working the individual leaders are, in the various clubs.

In this respect the Committee does not support the suggestion that the Youth Movement — or its successor the Youth Service — should be separately staffed and provisioned, as in its view this would be a gross duplication of effort and misuse of public funds.

(iii) *Supporting Services*

Typing, reprographic, clerical help, telephones and reception services will all be supplied centrally by the Education Department from existing resources.

(iv) *Financial Control*

The present system of grant-aid entailing the payment of comparatively large sums to a voluntary body which by its nature is neither staffed, nor subject to the controls expected of a public service is open to question.

In the Committee's view, public accountability, backed by the resources available through the Treasurer of the States and the Department are safeguards that money is used to best advantage, whether it be for a building project, a training programme or for staff and will give the stability and security which a developing service needs.

C. *Implications and Costing of a Statutory Youth Service*

1. On the evidence of a recurring interest by young people in Clubs (see Appendix 1 — Membership) and activities and a reviving interest by adults and in the parishes as exemplified by the formation of a Youth Committee in St. Helier, the Committee considers that the only way to provide continuity and sufficient funds is to accept direct responsibility for and control of the Service and its finances.

In this way political responsibility will be established and will always be subject to the views of the States, rather than to the Committee's mind, the less reliable existing system of making grants year by year for almost thirty years — particularly when the money involved has now reached the equivalent cost of a small department within the administration of the States.

2. The Committee is mindful of the Finance and Economics Committee's proviso that monies should be provided from voluntary sources to supplement public funds and wishes to pay tribute to the self-help which has been practised by some individual units within the Movement and to the generosity of the public.

This in the Committee's view serves to reinforce the statement made in its earlier report that when a specific need is demonstrated, members of the public are prepared to give generously, whereas day to day costs have no appeal and have to be met from public funds. The Youth Movement's Report suggests that in the future Parochial Authorities may wish to make some contribution to the costs of voluntary club building projects to augment grants from the States and donations received from the public. Such a development could lead to a real partnership between the States, the Parishes and the Voluntary Organisations and Clubs in meeting the needs of young people in the community.

3. The Committee does not accept the total commitment suggested by the Youth Movement of Revenue Expenditure of £45,000, rising to £82,000 annually over the next five years and £389,000 Capital, spread over those same years, excluding voluntary contributions, but recognises that if youth work is to be consolidated and what may be called preventive work undertaken by the staff, training must be given to voluntary helpers and full-time paid qualified staff recruited.

4. The Committee therefore has decided to recommend to the States that responsibility for the Youth Service is vested in the Education Committee as the appropriate Committee of the States to be charged to provide accommodation and staff as part of its advisory service within the Education Department, entailing the transfer of the present full-time staff of the Movement and the centralisation of office staff and facilities.

Costings — see Appendix 2.

JERSEY YOUTH MOVEMENT AFFILIATION FIGURES

Appendix 1

CLUB	1973	1974	1973	1974	1973	1974	1973	1974	1973	1974
	Under 10	Under 9	10-13	9-13	14-17	14-16	Over 18	Over 17	Total	Total
Official Fort '72							30	30	30	30
Hermitage			219	160	98	224	14	23	331	407
Gorey				45	12	30	51	15	63	90
St. John's			50	20	40				90	50
Ebenezer					18	20	15	15	33	35
Revolution	24		41		580	350	24	150	669	500
Patricians				12		12				24
United Nations					15	15	6	6	21	21
Seaton	8	5	53	63	76	49	17	29	154	146
Aquila	25		79	71	65	91	29	32	198	194
One Way			15	12	31	16		14	46	42
Centre					9	4	17	21	26	25
Jesus			9		22	30	7	20	38	50
Quennevais Rangers				14		7				21
Cellar					80	80		10	80	90
Georgetown			28	25	71	69			99	94
Grands Vaux	35	35	45	70	30	40		10	110	155
Manna					45		5		50	
St. Mark's					120				120	
St. Peter's		17		44		27				88
St. Martin's				4		26				30
	92	57	539	540	1312	1120	215	375	2158	2092

JERSEY YOUTH MOVEMENT AFFILIATION FIGURES

CLUB	1973	1974	1973	1974	1973	1974	1973	1974	1973	1974
	Under 10	Under 9	10-13	9-13	14-17	14-16	Over 18	Over 17	Total	Total
<u>Uniformed Organisations</u>										
Jersey Guide Association	308		297	762	63	101	5	25	673	888
Scout Association	240	100	138	350	109	100	14	25	501	575
Boys' Brigade	112	42	69	95	9	8	15	2	205	147
Girls' Brigade	70	70 (under 10)	80	80 (10-13)	30	20 (14-17)			180	170
	730	212	584	1287	211	229	34	52	1559	1780

COSTINGS 1975-1980Appendix 2

<u>1975</u>	<u>Revenue Expenditure</u>	<u>Capital</u>
	Total: <u>£32,100</u>	<u>£45,000</u>
1975		
Salaries Existing Staff (including part-time)	£12,900	(to cover improvement grants to Church based and other clubs for premises and fur- nishings)
New appointments	<u>£ 6,000</u>	The States owned Grands Vaux Centre would receive £25,000 in 1975
	<u>£18,900</u>	
Premises) Fuel and Services) Apparatus and Furniture)	Education Department Administration	
<u>Other Expenses</u>		
Grants to Clubs	£11,000	
Training Courses	£ 2,200	
<u>1976</u>	Total: <u>£42,900</u>	<u>£60,000</u>
Staff salaries: (to include one additional full-time appointment and part-time leaders in various clubs).	£23,900	
<u>1977-1980</u>		<u>1977-1980</u>
An increase of 20% annually on the 1976 estimate should take account of inflation and development.		£20,000 should be reserved for each of these years for extension or improvement at existing clubs and for devel- opment of village centres.

PROPOSITION

THE STATES are asked to decide whether they are of opinion –

- (i) to approve the recommendation that responsibility for the Youth Service be vested in the Education Committee as part of its advisory services within the Education Department, entailing the transfer of the present full-time staff of the Youth Movement and the provisions of office accommodation;
- (ii) to take note that in the event of the acceptance of the recommendation the Committee will make provision in 1976 and succeeding years for the development of youth work both statutory and voluntary in its Estimates of Revenue and Capital Expenditure.

NOTE: The Finance and Economics Committee continues to recognise the need for a Youth Service in the Island and accepts that certain advantages may accrue from the Education Committee's proposal that the overall responsibility for the service should be vested in that Committee.

However, the Finance and Economics Committee reiterates the comment made concerning the Education Committee's previous report in 1972 (P48 – 1972), namely that the principle should be firmly established whereby the responsibility for the provision of funds should be shared between the various youth organisations and the States.

Moreover, in the current difficult economic climate, the Finance and Economics Committee is of the opinion that the greatest stringency must be exercised in embarking on any new or improved services and that it may be necessary to require that any additional expenditure in 1976 and subsequent years arising in relation to the Youth Service should be covered by savings elsewhere within the Education Committee's budget.

EDUCATION COMMITTEE.